



# ILLINOIS GAMING BOARD

JB Pritzker • Governor Charles Schmadeke • Chairman Marcus D. Fruchter • Administrator

160 North LaSalle ♠ Suite 300 ♣ Chicago, Illinois 60601 ♥ tel 312/814-4700 ♦ fax 312/814-4602

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## **RULE 1900.1130 REQUEST TO PROHIBIT AND TEMPORARY SUSPENSION OF WAGERING ON INJURIES, OFFICIATING RELATED PLAYER CONDUCT, AND PRE-DETERMINED EVENTS IN ANY NATIONAL FOOTBALL LEAGUE GAME**

Pursuant to Sports Wagering Rule 1900.1130(a) [11 Ill. Adm. Code 1900.1130(a)], the National Football League (“NFL”) submitted a Request that the Illinois Gaming Board issue an Order prohibiting sports wagering of certain kinds on NFL contests in Illinois as follows:

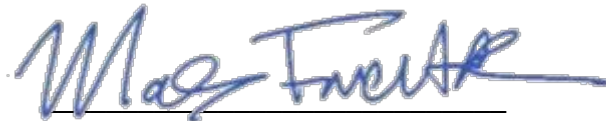
1. Player injuries;
2. Fan safety;
3. Player misconduct;
4. Penalties;
5. Replay results;
6. Officiating assignments;
7. First play of the game;
8. Roster or personnel decisions;
9. Player to miss a field goal or extra point try;
10. First pass to be incomplete; and
11. Any other wager that is pre-determined or 100% determinable by one person in one play.

Board action under Rule 1130 is necessary and appropriate. As articulated by the NFL in its attached Request, wagers of these nature introduce sport integrity concerns in contravention of public policy goals. Pre-determined choices and actions within the control of individual players, coaches, or league officials are susceptible to abuse and manipulation.

Pursuant to Rule 1900.1130(i), I have determined that any wagering of the manner identified in the attached Request poses a significant likelihood of serious risk to the integrity of the Illinois sports wagering industry. Accordingly, I am **suspending** all such wagering in Illinois (online and in-person) **effective October 24, 2024 at 12:00 PM Central Standard Time.**

The suspension shall remain in place until such time as it is rescinded under Rule 1900.1130(i)(3) or the Board issues a final Order. **During the period of the temporary suspension, no wagers of the type or form identified above may be placed or redeemed at any Illinois sports wagering operation. 11 Ill. Adm. Code 1900.1130(i)(2). Failure by any Illinois sports wagering operator to comply with this suspension may result in discipline up to and including revocation.**

**DATED: October 24, 2024**



**Marcus D. Fruchter**  
**Illinois Gaming Board Administrator**



October 4, 2024

Marcus Fruchter  
Administrator  
Illinois Gaming Board  
160 North LaSalle, Suite 300  
Chicago, IL 60601

Charles Schmadeke  
Chairman  
Illinois Gaming Board  
160 North LaSalle, Suite 300  
Chicago, IL 60601

**Rule 1900.1130 Request to Prohibit Wagering on Injuries, Officiating Related, Player Conduct and Pre-Determined Events in any National Football League Game**

Dear Administrator Fruchter, Chairman Schmadeke, and Members of the Illinois Gaming Board:

On behalf of the National Football League (“NFL”) and its member clubs, we appreciate the opportunity to share with the Illinois Gaming Board our perspective on specific legalized sports betting markets offered in Illinois. We look forward to working with the Board to ensure that the potentially harmful or objectionable bet types are not offered in the Illinois market. There is no greater priority for the NFL than protecting the integrity of our games and the welfare of our players. Fans, players, coaches and personnel deserve to know that we are doing everything possible to ensure no improper influences affect how our games are played and that we are taking all appropriate steps to ensure that their participation in our games is not subjected to unfair and unwarranted allegations relating to sports gambling.

Pursuant to Rule 1900.1130, a master sports wagering licensee, professional sports team, league, or association, sports governing body, institution of higher education, or the Administrator may submit to the Board a request to prohibit a type or form of wagering, or wagering on a specific sport, event, league or competition. The National Football League (“NFL”) requests that licensed sports wagering operators be prohibited from offering wagers across all retail facilities and mobile platforms related to the following categories (collectively “objectionable bets”):

1. Player injuries;
2. Fan safety;
3. Player misconduct;
4. Penalties;
5. Replay results i.e. “will the next replay review be overturned?”;

6. Officiating assignments;
7. First play of the game;
8. Roster / personnel decisions;
9. Player to miss a field goal / extra point; and
10. QB's first pass to be incomplete
11. Other bet types that can fall into one of these categories: Pre-determined outcomes directly related to on-field competition; or Based on outcomes 100% determinable by one person in one play.

The NFL seeks to prohibit objectionable bets for several reasons. Inherently objectionable bets represent markets or bets that are inherently derogatory, designed to be inflammatory, or otherwise based on subject matter against public policy (e.g., player injuries, fan safety, misconduct). These markets often are not directly related to gameplay or can have a negative impact on the consumer and player involved. The other categories of objectionable bets represent markets or bets that pose the greatest risk – or perceived risk – to game integrity. These markets or bets relate to officiating, could be knowable in advance (e.g., first play of the game, roster / personnel decisions), or are determinable by one person on one play (e.g., QB's first pass to be incomplete). Unlike wagers offered on the result of a game or specific player performance, these types of wagers are more susceptible to manipulation because a single player/person may more easily control the outcome of the wager. Prohibiting these wagers altogether would complement NFL policies that require game participants, and other NFL personnel, to use their best efforts on the playing field and to protect NFL 'inside information'.


We have studied sports wagering markets in the United States and even internationally to help guide our policies. We have a strong gambling policy in place for our players and personnel, and have even made education and training mandatory. The NFL works closely with sports betting operators, law enforcement, third party vendors and our own security and integrity representatives, to monitor markets and identify threats or suspicious activity. Through this work, key partnerships, and extensive market research, we have shaped our priorities to best position our engagement with state legislators and regulators.

In many states legislators and regulators have identified the threat and integrity risks associated with these bet types and proactively prohibited them in either enacted legislation or the rules established in their regulatory framework. These states include Arizona, Indiana, Iowa, Kentucky, Louisiana, Maine, Massachusetts, Michigan, Ohio, Tennessee, and Vermont.

Thank you again for providing an opportunity for us to submit our comments. We would be happy to meet in the future to discuss our views on sports betting in greater detail. Please contact Jonathan Nabavi [REDACTED] with any questions.

*NFL Letter to Illinois Gaming Board October 4, 2024*

Sincerely,

A handwritten signature in blue ink, appearing to read "Jon Nabavi". The signature is written in a cursive style with a period at the end.

Jonathan D. Nabavi  
Vice President, Public Policy and Government Affairs  
National Football League